

Message Text

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ACTION IO-13

INFO OCT-01 ADP-00 AF-10 ARA-11 EA-11 EUR-25 NEA-10 RSC-01

CIAE-00 DODE-00 PM-09 H-02 INR-10 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-15 USIA-12 SY-10 USSS-00 EB-11 DOTE-00

FAA-00 CAB-09 COME-00 AID-20 OMB-01 TRSE-00 RSR-01

SR-02 ORM-03 GAC-01 ACDA-19 /224 W

----- 094640

R 172202 Z APR 73

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC 7529

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY BELGRADE

AMEMBASSY CANBERRA

AMEMBASSY CONAKRY

AMEMBASSY JAKARTA

AMEMBASSY KHARTOUM

AMEMBASSY LONDON

AMEMBASSY LIMA

AMEMBASSY MOSCOW

AMEMBASSY NAIROBI

AMEMBASSY NEW DELHI

AMEMBASSY PANAMA

AMEMBASSY PARIS

AMEMBASSY VIENNA

AMEMBASSY TEL AVIV

USINT CAIRO

UNCLAS SECTION 1 OF 2 USUN 1391

E. O. 11652: N/A

TAGS: UNSC, LE, IS

SUBJ: SC MEETING ON BEIRUT RAID: AMB. SCALI'S STATEMENT

FOLLOWING IS TEXT OF STATEMENT BY AMB. SCALI BEFORE

SC APRIL 17:

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" AS WE ARE MEETING HERE TODAY, I THINK IT IS IMPORTANT
THAT WE RECOGNIZE WE ARE CONFRONTING A NEW AND MORE

DANGEROUS TURN IN THE LONG AND FRUSTRATING SEARCH FOR
PEACE IN THE MIDDLE EAST.

THE CYCLE OF VIOLENCE IN THIS PART OF THE WORLD IS NOT
ONLY CONTINUING BUT HAS TAKEN ON NEWER AND UGLIER DIMENSIONS.
TO THE SHAME OF ALL MANKIND, ACTS OF VIOLENCE AND TERROR,
OFTEN STRIKING DOWN INNOCENT PEOPLE, ARE ON THE VERGE
OF BECOMING A ROUTINE FOOTNOTE TO THE TRAGIC AND UN-
RESOLVED ARAB- ISRAELI CONFLICT.

IN FOCUSING ATTENTION ON VIOLENCE, I AM NOT ASKING THAT
WE LOSE SIGHT OF THE HUMAN AND POLITICAL PROBLEMS THAT
HAVE ALREADY DEFIED SOLUTION FOR A GENERATION. RATHER,
I WISH TO PLACE IN PERSPECTIVE A PHENOMENON THAT IS BOTH
INHERENTLY IMPORTANT AND IMPORTANT AS A BARRIER TO FURTHER
EFFORTS TO BRING REAL PEACE AND SECURITY TO THE MIDDLE
EAST.

IN THE PAST FEW MONTHS HUNDREDS HAVE BEEN KILLED --
INNOCENT MEN, WOMEN AND CHILDREN, DIPLOMATS, TOURISTS AND
BYSTANDERS ALIKE.

IF WE ARE TO DO ANYTHING ABOUT THIS, IT IS IMPORTANT
THAT WE UNDERSTAND THAT THIS NEW TURN MAY BE MORE THAN
A TEMPORARY PHENOMENON IN THE HISTORY OF MANKIND.
IT CAN BECOME AN ACCEPTED WAY OF LIFE.

WE ARE LIVING TODAY AT A TIME WHEN A KNOCK ON THE DOOR
MAY SIGNAL THE VISIT OF AN ASSASSIN ARMED WITH A MACHINE
GUN OR FIRE BOMB. IT IS INTOLERABLE THAT OUR FEARS HAVE NOW
REACHED THE STAGE THAT AT A THOUSAND AIRPORTS AROUND THE
WORLD INNOCENT CIVILIANS MUST SUBMIT TO COMPLEX SECURITY
SEARCHES BEFORE BOARDING THEIR PLANES -- AND PRAY THAT
THEIR FLIGHTS WILL BE SAFE. IT IS INTOLERABLE THAT INNOCENT
CIVILIANS CANNOT ENTER THEIR AUTOMOBILES WITHOUT FEAR THAT
THEY HAVE BEEN CONVERTED INTO INSTRUMENTS OF DEATH.

IT IS INTOLERABLE THAT OPENING THE MORNING MAIL MAY
TRIGGER AN EXPLOSION. IT IS INTOLERABLE THAT THE INNOCENT
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CANNOT REGARD EVEN THE FAMILY APARTMENT, THE SOCIAL
GATHERING, THE OLYMPIC SPORTING FIELD, OR THE QUIET
STREETS AS AN ABODE OF PEACE.

AND IT IS INTOLERABLE THAT DIPLOMATS MUST CONDUCT THEIR
TASKS WITH CONCERN FOR WHAT MAY HAPPEN TO THEM OR THEIR
FAMILIES IN THE FUTURE AND WITH GRIEF OVER WHAT HAS ALREADY
TRANSPIRED.

EVERYWHERE LIFE, THE LIFE OF THE INNOCENT BYSTANDER,

HAS BEEN MADE TRAGICALLY CHEAP.

ARE THESE ACTS OF TERROR AND COUNTER- TERROR TO BECOME
ACCEPTED AS THE NEW RULES OF ENGAGEMENT TO A TRAGIC
UNRESOLVED WAR? ARE THESE ACTS, WHICH DEMONSTRATE A GRISLY
CONTEMPT FOR LIFE, TO BECOME NORMAL -- DEEDS TO BE EMULATED
MORE AND MORE THROUGHOUT THE WORLD?

IS THIS THE HERITAGE, WE, THE MEMBERS OF A CIVILIZED
SOCIETY WISH TO LEAVE BEHIND?

IN THE DECLARATION OF HUMAN RIGHTS, THE UNITED NATIONS
AFFIRMED THE RIGHT OF EVERY HUMAN BEING TO LIFE,
LIBERTY AND THE SECURITY OF PERSON. IS THIS DECLARATION
NOW TO BE FORGOTTEN?

SO THAT THERE WILL BE NO MISUNDERSTANDING, LET ME MAKE
IT EMPHATICALLY CLEAR THAT THE UNITED STATES OPPOSES
VIOLENCE AND TERROR FROM WHATEVER SOURCE AND OF WHATEVER
KIND.

WE DO NOT, AND WILL NOT, CONDONE VIOLATIONS OF THE
SOVEREIGNTY OF ONE STATE BY ANOTHER STATE. NEITHER,
HOWEVER, DO WE CONDONE MURDERS IN VIOLATION OF BASIC
HUMAN RIGHTS BY INDIVIDUALS OR GROUPS. SUCH INDIVIDUALS
AND GROUPS DEPEND ON THE SUPPORT, OR ON THE ACQUIESCENCE
OF GOVERNMENTS ON WHOSE TERRITORY THEY EXIST AND FROM WHICH
THEY PLAN AND DIRECT THEIR OPERATIONS. THAT SUPPORT AND
ACQUIESCENCE IS CLEARLY CONTRARY TO THE GENERAL ASSEMBLY'S
DECLARATION ON FRIENDLY RELATIONS AS WELL AS GENERAL
PRINCIPLES OF INTERNATIONAL LAW.

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WHILE WE ARE AWARE OF THE POLITICAL REALITIES WHICH
ARE USUALLY CITED TO EXCUSE THE ACTION OR INACTION OF
CERTAIN GOVERNMENTS, IT IS THE DUTY OF EACH STATE NOT TO
CONDONE OR ABET OR CLOSE ITS EYES TO THESE ACTS OF
TERRORISM. INDEED, IT IS THE DUTY OF EVERY STATE ACTIVELY
TO PREVENT THE ORGANIZATION OR INSTIGATION OF SUCH ACTS
ON ITS TERRITORY, WHETHER THEY ARE DIRECTED AGAINST ITS
OWN CITIZENS OR AGAINST THE CITIZENS OF OTHER COUNTRIES.

THE QUESTION NOW IN THE MIDDLE EAST IS NOT WHO STARTED
WHAT, BUT HOW THIS VICIOUS CYCLE IS TO BE BROKEN. THIS IS
OUR REAL PROBLEM. STATES MUST NOT EXPORT VIOLENCE. PRIVATE
GROUPS MUST NOT EXPORT VIOLENCE. AT THIS MOMENT, ASSESSING
BLAME IS SECONDARY TO THE PURPOSE OF ENDING THE MISERY
AND SUFFERING ON BOTH SIDES. THE OVERRIDING TASK OF
THIS COUNCIL IS TO SEIZE THE PRESENT OPPORTUNITY AND MOVE
TO PUT AN END TO VIOLENCE SO THAT THE POLITICAL PROCESSES

WILL HAVE A CHANCE TO OPERATE.

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ACTION IO-13

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UNCLAS SECTION 2 OF 2 USUN 1391

THE MEANING OF THE DECLARATION ON FRIENDLY RELATIONS IS
CLEAR. IT READS: " EVERY STATE HAS THE DUTY TO REFRAIN
FROM ORGANIZING, INSTIGATING, ASSISTING, OR PARTICIPATING
IN ACTS OF CIVIL STRIFE OR TERRORIST ACTS IN ANOTHER STATE
OR ACQUIESCING IN ORGANIZED ACTIVITIES WITHIN ITS TERRITORY
DIRECTED TOWARD THE COMMISSION OF SUCH ACTS, WHEN THE ACTS
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REFERRED TO IN THE PRESENT PARAGRAPH INVOLVE THE THREAT OR USE OF FORCE."

THE CYCLE OF VIOLENCE WILL NOT BE BROKEN BY DRAWING DISTINCTIONS BETWEEN VIOLENCE BY CONVENTIONAL FORCES AND VIOLENCE BY INDIVIDUALS AND GROUPS. VIOLENCE BY CONVENTIONAL FORCES AND VIOLENCE BY TERRORISTS ARE TO BE CONDEMNED EQUALLY. ONE IS AS UGLY AS THE OTHER. THE TIME AS COME TO RECOGNIZE THAT WE MUST BE EQUALLY STERN IN DEALING WITH ALL FORMS OF INTERNATIONAL VIOLENCE.

THE UNITED NATIONS MUST LEAVE NO DOUBT AS TO THE DISAPPROVAL OF THE INTERNATIONAL COMMUNITY OF UNWARRANTED AND UNNECESSARY LOSS OF INNOCENT LIVES FROM ACTS OF INTERNATIONAL TERRORISM AND MILITARY RESPONSES TO IT. ACTION AND COOPERATION BY ALL STATES IS REQUIRED. NO MEMBER STATE SHOULD ATTACK ANOTHER. ANY SUCH ACTION ONLY BREEDS FURTHER VIOLENCE. NEITHER SHOULD ANY STATE ALLOW ITS TERRITORY TO BE USED FOR THE LAUNCHING OF TERRORIST ATTACKS OUTSIDE ITS TERRITORY. NO STATE SHOULD HARBOR ELEMENTS WHICH ATTACK OTHER STATES OR NATIONALS OF THAT STATE, WHEREVER THEY MAY BE.

WE HAVE HEARD MANY SPEECHES HERE CONDEMNING ONE SIDE OR THE OTHER, TRYING TO ASSESS BLAME. WE BELIEVE THIS IS AN ESSENTIALLY STERILE APPROACH TO THE PROBLEM. THESE ARGUMENTS WILL NOT LEAD TO AN END TO THE PRESENT AGONY, FOR IT IS IN THE NATURE OF A VICIOUS CIRCLE THAT CAUSE AND EFFECT BECOME IMPOSSIBLE TO DISTINGUISH.

THE TIME HAS COME, INDEED IT IS ALREADY OVERDUE, WHEN THERE MUST BE A HALT TO ALL ACTS OF TERROR BY ALL SIDES. EVEN AS THERE IS A TRUCE ON THE GROUND WHICH HAS STOPPED THE MAJOR HOSTILITIES FOR 32 MONTHS, SO, TOO, MUST THERE BE AN END TO THIS GRISLY EXCHANGE OF VIOLENCE AND COUNTER-VIOLENCE WHICH EXTENDS THE BATTLEFIELD TO AREAS WHERE INNOCENT PEOPLE INEVITABLY BECOME ITS VICTIMS. ALL OF US, REGARDLESS OF OUR SYMPATHIES, HAVE A DUTY TO ACT NOW -- AND NOT BY ONE- SIDED CONDEMNATIONS, OR BY DEMANDS FOR UNEQUAL PUNISHMENT WHICH IGNORES THE REAL WORLD.

INSTEAD, LET US MOVE CAREFULLY, AVOIDING THE TEMPTATION
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FOR THE SHORT- TERM PROPAGANDA ADVANTAGE WHICH INFLAMES RATHER THAN HEALS. LET US NOT VIE WITH ONE ANOTHER IN CATALOGING OUR GRIEVANCES AND SUFFERINGS. IT IS NOT ENOUGH TO LOOK BACKWARD. IT IS TIME TO LOOK FORWARD. MY GOVERNMENT IS PREPARED TO DO SO, AS WE CONTINUE OUR SEARCH FOR BETTER UNDERSTANDING AMONG THESE TEMPORARY FOES -- WHICH ONE

DAY MUST BE FRIENDS.

LET US FACILITATE THE TURN FROM VIOLENCE TO PEACE. AN INSTRUMENT FOR THIS LIES AT HAND. LET US USE IT; LET US USE THE FRAMEWORK FOR AN OVERALL SETTLEMENT THAT ALREADY EXISTS. I REFER TO RESOLUTION 242 WHICH POINTS THE WAY TO THE GOAL OF A LASTING PEACE THROUGH WHICH ALL THE PROPLES OF THE MIDDLE EAST CAN ACHIEVE SECURITY AND JUSTICE. RESOLUTION 242 CALLS FOR A JUST SETTLEMENT OF THE REFUGEE PROBLEM. THE UNITED STATES RECOGNIZES THAT PEACE IN THE MIDDLE EAST CAN ONLY BE ACHIEVED BY TAKING INTO FULL ACCOUNT THE LEGITIMATE ASPIRATIONS OF THE PALESTINIANS.

UNLESS THE COUNCIL CAN MOVE FROM RECRIMINATION TO EVEN-HANDED CONDEMNATION OF ALL FORMS OF VIOLENCE, THERE WILL BE NO PROGRESS TOWARD PEACE. THEREFORE, WE ASK FOR AN END TO BOTH CROSS- BORDER ATTACKS AND INDIVIDUAL ACTS OF VIOLENCE. IF THE COUNCIL WILL CALL FOR THIS, IT WILL CREATE AN ATMOSPHERE IN WHICH WE CAN MOVE FROM THE ASSESSMENT OF BLAME TO THE MAKING OF PEACE. LET US MOVE AHEAD URGENTLY TO ENCOURAGE NEGOTIATIONS FOR A PEACEFUL SETTLEMENT. I APPEAL TO THE MEMBERS OF THIS COUNCIL TO ACT IN SUCH A WAY THAT THIS MEETING CAN CONTRIBUTE TO THE GOAL OF A LASTING PEACE IN THE MIDDLE EAST."

SCALI

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To: STATE INFO AMMAN
BEIRUT
BELGRADE
CANBERRA
CONAKRY
JAKARTA
KHARTOUM

LONDON
LIMA
MOSCOW
NAIROBI
NEW DELHI
PANAMA
Y PARIS
VIENNA
TEL AVIV
CAIRO

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